



# **Village of Winnetka Police Pension Fund**

## **Actuarial Valuation**

*As of January 1, 2025  
Contributions Applicable to the Plan/  
Fiscal Year Ending December 31, 2026*

**FOSTER & FOSTER**  
ACTUARIES AND CONSULTANTS

July 16, 2025

Mr. Timothy Sloth  
Village of Winnetka Police Pension Fund

Re: Village of Winnetka Police Pension Fund

Dear Mr. Sloth,

This report details the annual actuarial valuation of the Village of Winnetka Police Pension Fund as of January 1, 2025.

The valuation was performed to measure the plan's liability and funding levels and to determine the actuarially appropriate funding requirements for the plan year ending December 31, 2026. This report was prepared for use by the Village. Use of the results for other purposes may not be applicable and could produce significantly different results.

#### **DATA AND ASSUMPTIONS**

In preparing this report, we have relied on personnel and plan design supplied by Village of Winnetka. Assets were determined based on financial reports supplied by the Village. In our opinion, the assumptions used in the valuation, as adopted by the Board of Trustees, represent reasonable expectations of anticipated fund experience. Other sets of assumptions and methods could also be reasonable and could produce materially different results. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

#### **DISCLOSURES AND LIMITATIONS**

Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and changes in plan provisions or applicable law. Due to the limited scope of this report, we did not provide an analysis of these potential differences.

The funding percentages and unfunded accrued liability as measured based on the actuarial value of assets will differ from similar measures based on the market value of assets. These measures, as provided, are appropriate for determining the adequacy of future contributions, but may not be appropriate for the purpose of settling a portion or all of its liabilities.

In performing the analysis, we used third-party software to model (calculate) the underlying liabilities and costs. These results are reviewed in the aggregate and for individual sample lives. The output from the

software is either used directly or input into internally developed models to generate the costs. All internally developed models are reviewed as part of the process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions.

#### **ACTUARIAL CERTIFICATION**

The valuation has been conducted in accordance with all applicable laws and regulations, as well as generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board; specifically No. 4 Measuring Pension Obligations and Determining Pension Plan Costs or Contributions, No. 23 Data Quality, No. 27 Selection of Economic Assumptions for Measuring Pension Obligations, No. 35 Selection of Demographic and Other Noneconomic Assumptions for Measuring Pension Obligations, No. 44 Selection and Use of Asset Valuation Methods for Pension Valuations, and No. 51 Assessment and Disclosure of Risk Associated with Measuring Pension Obligations.

In our opinion, the Minimum Required Contribution set forth in this report constitutes a reasonable actuarially determined contribution under Actuarial Standard of Practice No. 4.

The undersigned are familiar with the immediate and long-term aspects of pension valuations and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. All of the sections of this report are considered an integral part of the actuarial opinions.

To our knowledge, no associate of Foster & Foster, Inc. working on this report has any direct financial interest or indirect material interest in the Village of Winnetka, nor does anyone at Foster & Foster, Inc. act as a member of the Board of Trustees of the Village of Winnetka Police Pension Fund. Thus, there is no relationship existing that might affect our capacity to prepare and certify this actuarial report.

Respectfully submitted,  
Foster & Foster, Inc.

  
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Jason L. Franken, FSA, EA, MAAA

  
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Heidi E. Andorfer, FSA, EA, MAAA

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## SUMMARY

The regular annual actuarial valuation of the Village of Winnetka Police Pension Fund, performed as of January 1, 2025, has been completed and the results are presented in this report. The contribution amounts set forth herein are applicable to the plan/fiscal year ended December 31, 2026.

The contribution requirements, compared with those set forth in the January 1, 2024 actuarial report, are as follows:

Valuation Date	1/1/2025	1/1/2024
Applicable to Fiscal Year Ending	12/31/2026	12/31/2025
<b>FUNDED STATUS</b>		
Total Actuarial Accrued Liability	\$ 52,302,136	\$ 51,574,684
Actuarial Value of Assets	40,347,285	39,086,695
Unfunded Actuarial Accrued Liability	\$ 11,954,851	\$ 12,487,989
Funded Ratio	77.1%	75.8%
<b>CONTRIBUTION REQUIREMENTS</b>		
Normal Cost	\$ 730,079	\$ 681,327
Administrative Expenses	53,949	31,388
Amortization Payment <sup>1</sup>	1,012,604	1,034,659
Total Recommended Contribution	\$ 1,796,632	\$ 1,747,374
Member Contributions (Est.)	(331,968)	(305,382)
Village Recommended Contribution	\$ 1,464,664	\$ 1,441,992
<b>CONTRIBUTION REQUIREMENTS (AS A PERCENTAGE OF PAYROLL)</b>		
Normal Cost	21.8%	22.1%
Administrative Expenses	1.6%	1.0%
Amortization Payment	30.2%	33.6%
Total Recommended Contribution	53.6%	56.7%
Member Contributions (Est.)	(9.9)%	(9.9)%
Village Recommended Contribution	43.7%	46.8%

As you can see, the contribution shows an increase from the January 1, 2024 actuarial valuation report. The increase is attributable to the natural increase in the amortization payment due to the payroll growth assumption.

Plan experience was favorable overall on the basis of the plan's actuarial assumptions. The primary source of actuarial gain was inactive mortality experience. This gain was offset in part by a loss associated with an investment return of 6.55% (Actuarial Asset Basis) which fell short of the 6.75% assumption.

<sup>1</sup> The amortization payment reflects the phase-in of the programming updates.

## **CHANGES SINCE PRIOR VALUATION**

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### **PLAN CHANGES**

There have been no plan changes since the prior valuation.

### **ACTUARIAL ASSUMPTION/METHOD CHANGES**

There have been no assumption or method changes since the prior valuation.

## VALUATION RESULTS

### PRINCIPAL VALUATION RESULTS

Valuation Date	1/1/2025	1/1/2024
<b>PARTICIPANT DATA</b>		
Actives	28	27
Service Retirees	24	26
Beneficiaries	9	8
Disability Retirees	1	1
Terminated Vested	12	10
Total	<u>74</u>	<u>72</u>
Total Annual Payroll	\$ 3,349,824	\$ 3,081,558
Projected Annual Payroll	\$ 3,349,824	\$ 3,081,558
Annual Rate of Payments to:		
Service Retirees	\$ 2,257,394	\$ 2,344,123
Beneficiaries	629,025	540,334
Disability Retirees	42,829	42,829
Terminated Vested	67,905	67,905
<b>ASSETS</b>		
Actuarial Value (AVA)	\$ 40,347,285	\$ 39,086,695
Market Value (MVA)	39,429,609	37,069,689
<b>LIABILITIES</b>		
Present Value of Benefits		
Actives		
Retirement Benefits	\$ 17,011,702	\$ 15,560,570
Disability Benefits	1,576,287	1,475,504
Death Benefits	222,209	204,658
Vested Benefits	874,107	854,346
Service Retirees	32,536,227	33,919,125
Beneficiaries	5,131,306	4,413,384
Disability Retirees	861,655	845,056
Terminated Vested	568,080	501,398
Total	<u>\$ 58,781,573</u>	<u>\$ 57,774,041</u>

Valuation Date	1/1/2025	1/1/2024
<b>LIABILITIES (CONTINUED)</b>		
Present Value of Future Salaries	\$ 35,686,487	\$ 33,465,347
Present Value of Member Contributions	\$ 3,536,531	\$ 3,316,416
Normal Cost		
Retirement	\$ 505,563	\$ 471,188
Disability	102,062	93,781
Death	13,574	12,195
Vesting	62,716	61,081
Total Normal Cost	<u>\$ 683,915</u>	<u>\$ 638,245</u>
Present Value of Future Normal Cost (EAN)	\$ 6,479,437	\$ 6,199,357
Actuarial Accrued Liability (EAN AL)		
Actives		
Retirement	\$ 12,159,678	\$ 10,905,955
Disability	558,336	514,542
Death	67,659	62,972
Vesting	419,195	412,252
Inactives	39,097,268	39,678,963
Total Actuarial Accrued Liability	<u>\$ 52,302,136</u>	<u>\$ 51,574,684</u>
Unfunded Actuarial Accrued Liability (UAAL)	\$ 11,954,851	\$ 12,487,989
Funded Ratio (AVA / EAN AL)	77.1%	75.8%

## ACTUARIAL PRESENT VALUE OF ACCRUED BENEFITS

Valuation Date	1/1/2025	1/1/2024
<b>Vested Accrued Benefits</b>		
Inactives	\$ 39,097,268	\$ 39,678,963
Actives	5,630,512	4,802,579
Member Contributions	2,619,289	2,345,279
<b>Total</b>	<b>\$ 47,347,069</b>	<b>\$ 46,826,821</b>
<b>Non-vested Accrued Benefits</b>	<b>190,216</b>	<b>155,432</b>
<b>Total Present Value of Accrued Benefits (PVAB)</b>	<b>\$ 47,537,285</b>	<b>\$ 46,982,253</b>
<b>Funded Ratio (MVA / PVAB)</b>	<b>82.9%</b>	<b>78.9%</b>
<b>Increase (Decrease) in Present Value of Accrued Benefits Attributable to:</b>		
Plan Amendments	\$ 0	
Assumption Changes	0	
Plan Experience	344,423	
Benefits Paid	(2,864,032)	
Interest	3,074,641	
Other	0	
<b>Total</b>	<b>\$ 555,032</b>	

## CONTRIBUTION REQUIREMENTS

Valuation Date	1/1/2025	1/1/2024
Applicable to Fiscal Year Ending	12/31/2026	12/31/2025
<b>CALCULATION OF CONTRIBUTION REQUIREMENT<sup>1</sup></b>		
Normal Cost	\$ 730,079	\$ 681,327
% of Total Annual Payroll	21.8%	22.1%
Administrative Expenses	53,949	31,388
% of Total Annual Payroll	1.6%	1.0%
UAAL Amortization Payment	1,063,336	1,110,756
% of Projected Annual Payroll	31.7%	36.0%
Phase-In of Programming Updates <sup>2</sup>	(50,732)	(76,097)
% of Projected Annual Payroll	(1.5)%	(2.4)%
<b>Total Recommended Contribution</b>	<b>\$ 1,796,632</b>	<b>\$ 1,747,374</b>
% of Projected Annual Payroll	53.6%	56.7%
Expected Member Contributions	(331,968)	(305,382)
% of Projected Annual Payroll	(9.9)%	(9.9)%
Expected Village Contribution	\$ 1,464,664	\$ 1,441,992
% of Projected Annual Payroll	43.7%	46.8%
<b>PAST CONTRIBUTIONS FOR PLAN YEAR ENDING 12/31/2024</b>		
Total Recommended Contribution	\$ 1,649,460	
Village Requirement	1,336,136	
Actual Contributions Made:		
Members (excluding buyback)	313,324	
Village	1,344,133	
<b>Total</b>	<b>\$ 1,657,457</b>	

<sup>1</sup> Contributions developed as of 1/1/2025 displayed above have been adjusted to account for assumed interest.

<sup>2</sup> The full impact of the Programming Updates on the Expected Village Contribution was \$101,463 in 2024. This reflects a 4 year phase-in of the impact of those updates on the Expected Village Contribution.

## RECONCILIATION OF CHANGES IN CONTRIBUTION REQUIREMENT

Valuation Date	1/1/2025
Contribution Determined, Prior Year	\$ 1,441,992
Summary of Impact on Contribution by Component	
Change in Normal Cost	48,752
Change in Assumed Administrative Expense	22,561
Investment Return (Actuarial Asset Basis)	7,019
Salary Increases	4,199
Active Decrements	(17,497)
Inactive Mortality	(29,782)
Contributions (More) or Less than Recommended	(735)
Increase in Amortization Payment Due to Payroll Growth Assumption	33,626
Change in Expected Member Contributions	(26,586)
Application of the Open Amortization Method	(58,620)
Phase-in of Programming Updates	25,365
Other	14,370
Total Change in Contribution	\$ <u>22,672</u>
Contribution Determined, Current Year	\$ 1,464,664

## OTHER INFORMATION

### ILLUSTRATION OF AMORTIZATION OF THE TOTAL UNFUNDED ACTUARIAL ACCRUED LIABILITY

Year	Projected Unfunded Actuarial Accrued Liability
2025	11,954,851
2026	11,698,468
2027	11,447,583
2030	10,726,752
2034	9,835,750
2037	9,216,414
2040	8,636,075

### 5-YEAR COMPARISON OF ACTUAL AND ASSUMED SALARY INCREASES

Year Ended	Actual	Assumed
12/31/2024	6.50%	5.48%
12/31/2023	9.16%	5.54%
12/31/2022	4.86%	5.32%
12/31/2021	7.22%	4.11%
12/31/2020	4.73%	4.62%

### 5-YEAR COMPARISON OF INVESTMENT RETURN ON MARKET VALUE AND ACTUARIAL VALUE OF ASSETS

Year Ended	Market Value	Actuarial Value	Assumed
12/31/2024	9.93%	6.55%	6.75%
12/31/2023	13.46%	6.21%	6.75%
12/31/2022	(14.92)%	5.39%	6.75%
12/31/2021	10.80%	10.83%	6.25%
12/31/2020	18.61%	9.91%	6.25%

## ACTUARIAL (GAIN)/LOSS

### DEVELOPMENT OF ACTUARIAL (GAIN)/LOSS

	Actuarial Accrued Liability	Actuarial Valuation of Assets	Unfunded Actuarial Accrued Liability
Actual, Beginning of Year	\$ 51,574,684	\$ 39,086,695	\$ 12,487,989
Total Normal Cost	638,245		638,245
Benefit Payments	(2,864,032)	(2,864,032)	0
Administrative Expenses		(50,539)	50,539
Employer Contribution		1,344,133	(1,344,133)
Member Contribution		313,324	(313,324)
Interest	3,429,290	2,596,617	832,673
Expected, End of Year	<u>\$ 52,778,187</u>	<u>\$ 40,426,198</u>	<u>\$ 12,351,989</u>
Actual End of Year (before changes)	52,302,136	40,347,285	11,954,851
Actuarial (Gain)/Loss	<u>\$ (476,051)</u>	<u>\$ 78,913</u>	<u>\$ (397,138)</u>

### SUMMARY OF COMPONENTS OF (GAIN)/LOSS

Investment Return (Actuarial Asset Basis)	\$ 78,913
Salary Increases	47,210
Active Decrements	(196,710)
Inactive Mortality	(334,836)
Other	8,285
Change due to Actuarial (Gain)/Loss	<u>\$ (397,138)</u>

## UNFUNDED ACTUARIAL ACCRUED LIABILITY

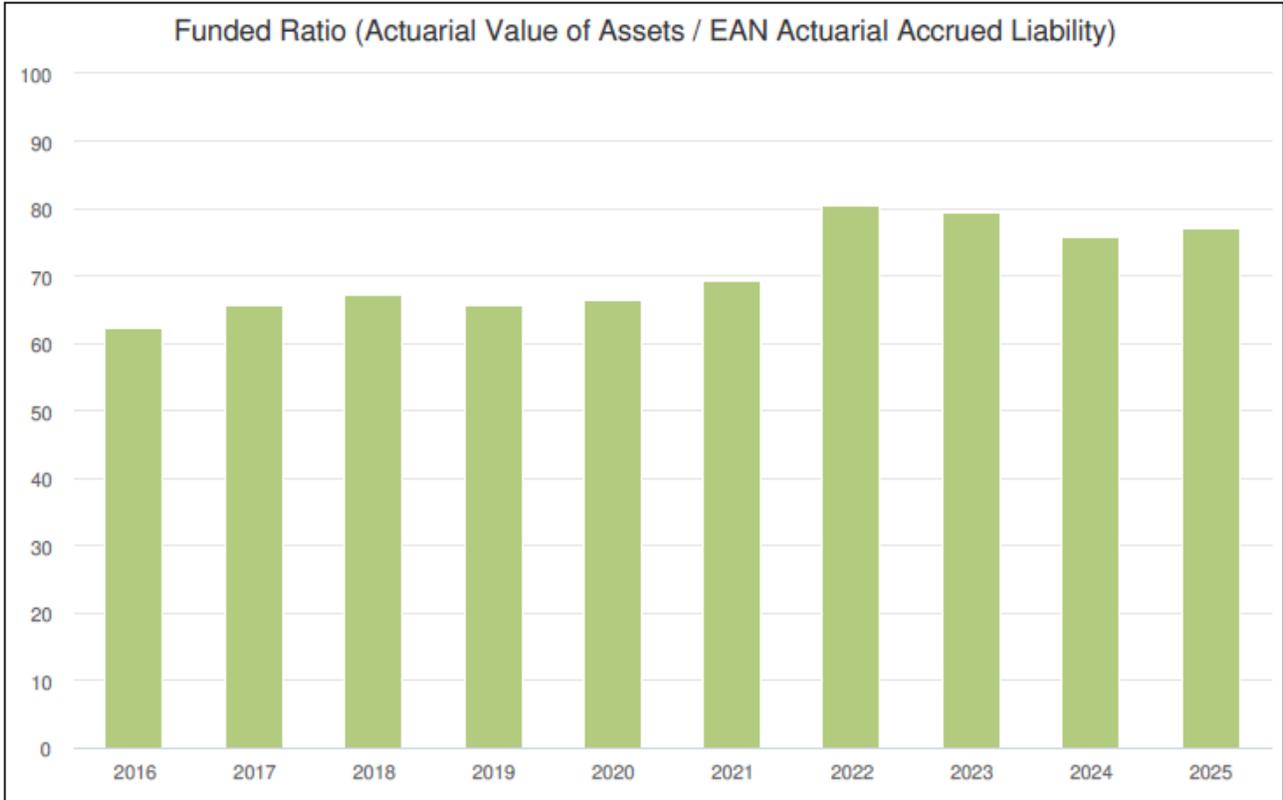
### DEVELOPMENT OF UNFUNDED ACTUARIAL ACCRUED LIABILITY

Unfunded Actuarial Accrued Liability as of January 1, 2024	\$	12,487,989
Expected Unfunded Actuarial Accrued Liability as of January 1, 2025	\$	12,351,989
Change to UAAL due to Actuarial (Gain)/Loss		(397,138)
Change to UAAL due to Assumption Change		0
Unfunded Actuarial Accrued Liability as of January 1, 2025	\$	11,954,851
UAAL Subject to Amortization (100% AAL less Actuarial Assets)	\$	11,954,851

### AMORTIZATION PAYMENT

	Date Established	Years Remaining	Current Balance	Payment
UAAL	1/1/2025	15	11,954,851	996,099

## HISTORY OF FUNDING PROGRESS



## PROJECTION OF BENEFIT PAYMENTS

Year	Payments for Current Actives	Payments for Current Inactives	Total Payments
2025	64,887	2,999,455	3,064,342
2026	141,492	2,928,013	3,069,505
2027	207,529	2,952,716	3,160,245
2028	309,323	2,995,341	3,304,664
2029	414,623	3,015,842	3,430,465
2030	512,688	3,032,506	3,545,194
2031	598,700	3,044,636	3,643,336
2032	690,779	3,051,530	3,742,309
2033	765,242	3,052,514	3,817,756
2034	836,234	3,046,963	3,883,197
2035	910,172	3,034,305	3,944,477
2036	1,013,980	3,014,068	4,028,048
2037	1,133,211	2,985,886	4,119,097
2038	1,229,971	2,985,934	4,215,905
2039	1,313,296	2,942,349	4,255,645
2040	1,449,546	2,890,628	4,340,174
2041	1,592,620	2,831,093	4,423,713
2042	1,713,539	2,764,224	4,477,763
2043	1,821,668	2,690,647	4,512,315
2044	1,944,962	2,611,016	4,555,978
2045	2,088,573	2,557,253	4,645,826
2046	2,233,876	2,468,583	4,702,459
2047	2,407,260	2,376,128	4,783,388
2048	2,545,522	2,280,603	4,826,125
2049	2,676,829	2,182,742	4,859,571
2050	2,805,143	2,083,172	4,888,315
2051	2,937,293	1,982,436	4,919,729
2052	3,045,595	1,880,961	4,926,556
2053	3,129,738	1,779,103	4,908,841
2054	3,229,536	1,677,263	4,906,799
2055	3,337,921	1,575,922	4,913,843
2056	3,440,567	1,475,448	4,916,015
2057	3,535,314	1,376,070	4,911,384
2058	3,595,834	1,277,994	4,873,828
2059	3,654,408	1,181,288	4,835,696
2060	3,688,413	1,085,981	4,774,394
2061	3,698,248	992,143	4,690,391
2062	3,692,958	900,003	4,592,961
2063	3,673,112	810,085	4,483,197
2064	3,641,585	723,088	4,364,673

## ASSET INFORMATION

### STATEMENT OF FIDUCIARY NET POSITION

	Market Value 12/31/2024
<b>ASSETS</b>	
Cash and Cash Equivalents:	
Checking Account	316,123
Total Cash and Equivalents	\$ 316,123
<b>RECEIVABLES</b>	
Total Receivable	\$ 0
<b>INVESTMENTS</b>	
Pooled/Common/Commingled Funds	39,320,101
Total Investments	\$ 39,320,101
<b>TOTAL ASSETS</b>	<b>\$ 39,636,224</b>
<b>LIABILITIES</b>	
Payables:	
To Other Funds	200,000
Miscellaneous	6,615
Total Liabilities	\$ 206,615
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	<b>\$ 39,429,609</b>

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

	Year Ended 12/31/2024
<b>ADDITIONS</b>	
Contributions:	
Member	\$ 313,324
Employer	1,344,133
Total Contributions	<u>\$ 1,657,457</u>
Investment Income:	
Net Increase in Fair Value of Investments	\$ 3,628,984
Interest & Dividends	10,182
Less Investment Expense <sup>1</sup>	<u>(22,132)</u>
Net Investment Income	<u>\$ 3,617,034</u>
Total Additions	\$ 5,274,491
<b>DEDUCTIONS</b>	
Distributions To Members:	
Benefit Payments	\$ 2,864,032
Total Distributions	<u>\$ 2,864,032</u>
Administrative Expense	<u>50,539</u>
Total Deductions	\$ 2,914,571
<b>NET INCREASE IN NET POSITION</b>	<b>\$ 2,359,920</b>
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	
Beginning of the Year	\$ 37,069,689
End of the Year	<u>\$ 39,429,609</u>

<sup>1</sup> Investment related expenses include investment advisory, custodial and performance monitoring fees.

## DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS

	12/31/2024
<b>ACTUARIAL VALUE OF ASSETS</b>	
Market Value of Assets	\$ 39,429,609
Total Deferred Investment (Gains)/Losses	917,676
Preliminary Actuarial Value of Assets	<u>\$ 40,347,285</u>
Limited Actuarial Value of Assets	\$ 40,347,285
<b>DEVELOPMENT OF INVESTMENT (GAIN)/LOSS</b>	
Market Value of Assets, Prior Year	\$ 37,069,689
Contributions	1,657,457
Benefit Payments	(2,864,032)
Administrative Expenses	(50,539)
Expected Investment Earnings	\$ 2,460,469
Actual Net Investment Earnings	(3,617,034)
2024 Actuarial Investment (Gain)/Loss	<u>\$ (1,156,565)</u>

## DEFERRED INVESTMENT (GAIN)/LOSS

Year Ended	(Gain)/Loss	Percentage Deferred	Deferred (Gain)/Loss
12/31/2024	(1,156,565)	80%	(925,252)
12/31/2023	(2,235,699)	60%	(1,341,419)
12/31/2022	8,817,426	40%	3,526,971
12/31/2021	(1,713,112)	20%	(342,624)
12/31/2020	(3,998,230)	0%	0
Total Deferred Investment (Gains)/Losses			917,676

## APPROXIMATE RATES OF RETURN

Basis	Rate of Return
Actuarial Valuation of Assets	6.55%
Market Value of Assets	9.93%

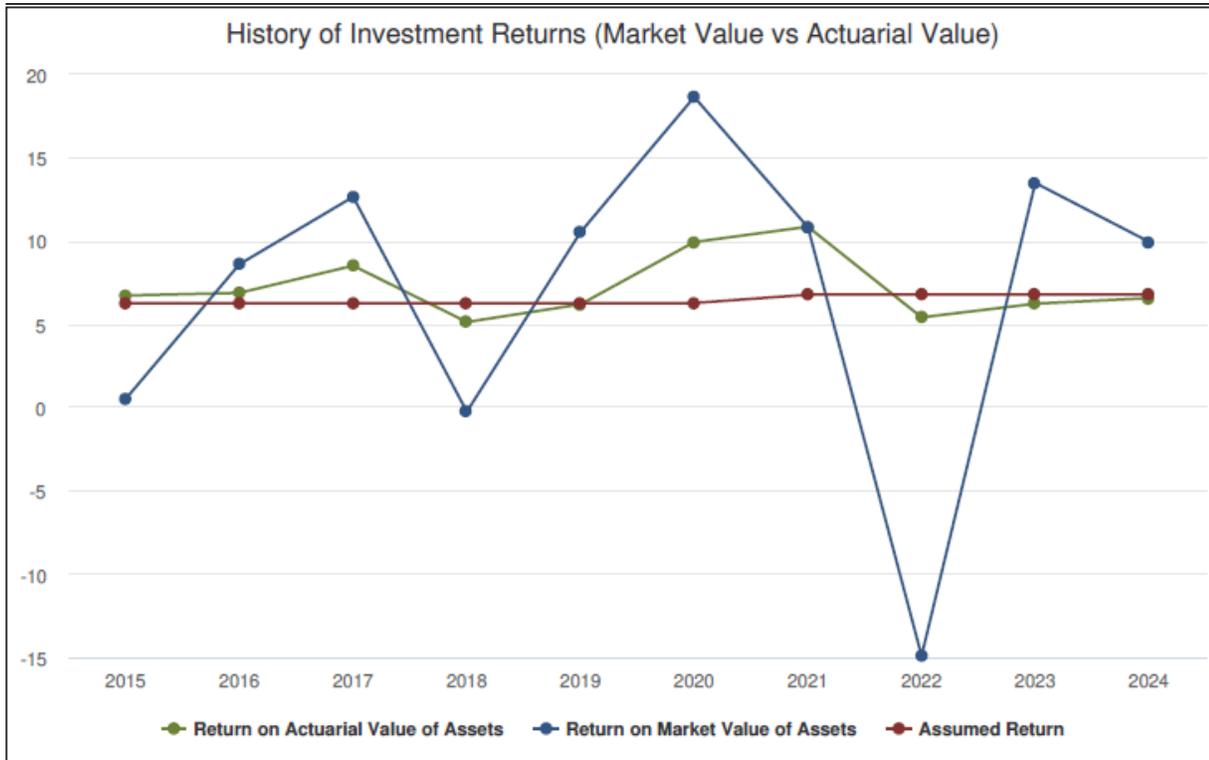
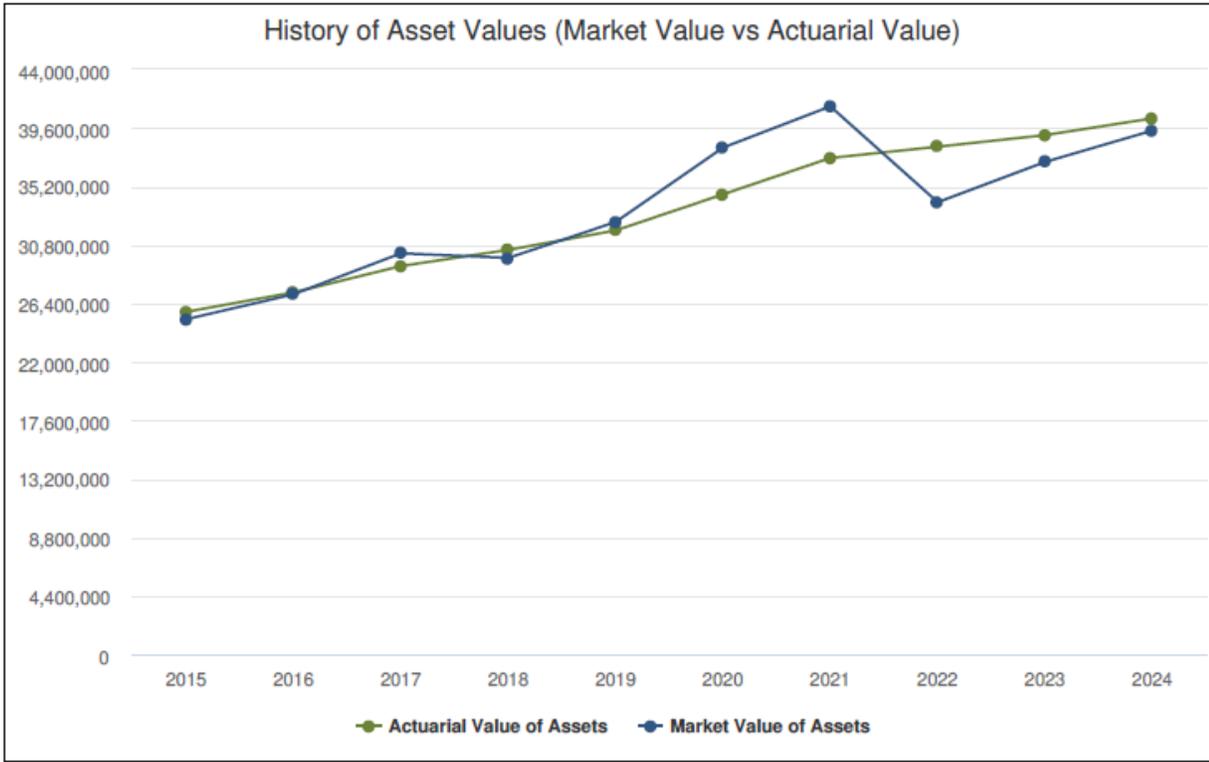
## CHANGES IN ASSETS AVAILABLE FOR BENEFITS – ACTUARIAL ASSET BASIS

	Year Ended 12/31/2024
<b>ADDITIONS</b>	
Contributions:	
Member	\$ 313,324
Employer	1,344,133
Total Contributions	<u>\$ 1,657,457</u>
Earnings from Investments:	
Interest & Dividends	\$ 10,182
Net Increase in Fair Value of Investments	3,628,984
Change in Actuarial Value	(1,099,330)
Total Earnings and Investment Gains	<u>\$ 2,539,836</u>
<b>DEDUCTIONS</b>	
Distributions To Members:	
Benefit Payments	\$ 2,864,032
Total Distributions	<u>\$ 2,864,032</u>
Expenses:	
Investment Related <sup>1</sup>	\$ 22,132
Administrative	50,539
Total Expenses	<u>\$ 72,671</u>
<b>CHANGE IN NET ASSETS FOR THE YEAR</b>	<b>\$ 1,260,590</b>
<b>NET ASSETS</b>	
Beginning of the Year	\$ 39,086,695
End of the Year <sup>2</sup>	<u>\$ 40,347,285</u>

<sup>1</sup> Investment related expenses include investment advisory, custodial and performance monitoring fees.

<sup>2</sup> Net Assets may be limited for actuarial consideration.

## HISTORY OF ASSET VALUES AND INVESTMENT RETURNS



## PARTICIPANT STATISTICS

### STATISTICAL DATA

	1/1/2025	1/1/2024	1/1/2023	1/1/2022
<b>ACTIVES - TIER 1</b>				
Number	6	6	7	9
Average Current Age	51.3	50.3	49.8	49.2
Average Age at Employment	27.4	27.3	27.3	27.2
Average Past Service	24.0	23.0	22.5	22.0
Average Annual Salary	\$152,846	\$147,102	\$142,549	\$134,101
<b>ACTIVES - TIER 2</b>				
Number	22	21	19	17
Average Current Age	33.8	33.2	33.1	32.5
Average Age at Employment	27.5	27.4	27.5	27.2
Average Past Service	6.3	5.8	5.6	5.3
Average Annual Salary	\$110,579	\$104,712	\$98,383	\$95,194
<b>SERVICE RETIREES</b>				
Number	24	26	26	24
Average Current Age	68.0	68.0	68.7	69.1
Average Annual Benefit	\$94,058	\$90,159	\$81,862	\$79,481
<b>BENEFICIARIES</b>				
Number	9	8	7	7
Average Current Age	79.9	80.0	77.5	76.5
Average Annual Benefit	\$69,892	\$67,542	\$72,380	\$72,380
<b>DISABILITY RETIREES</b>				
Number	1	1	1	1
Average Current Age	55.9	54.9	53.9	52.9
Average Annual Benefit	\$42,829	\$42,829	\$42,829	\$42,829
<b>TERMINATED VESTEDS</b>				
Number	12	10	10	9
Average Current Age <sup>1</sup>	44.7	39.8	38.8	39.2
Average Annual Benefit <sup>1</sup>	\$22,635	\$22,635	\$22,635	\$22,635

<sup>1</sup> The Average Current Age and Average Annual Benefit exclude participants awaiting a refund of contributions.

## AGE AND SERVICE DISTRIBUTION

Age	Past Service											Total
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30+	
15 - 19												0
20 - 24	1	2										3
25 - 29			1	1		1						3
30 - 34	1	1	1			3						6
35 - 39	1					1	2					4
40 - 44						2	4					6
45 - 49									2			2
50 - 54								1		1		2
55 - 59									1	1		2
60 - 64												0
65+												0
<b>Total</b>	<b>3</b>	<b>3</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>7</b>	<b>6</b>	<b>1</b>	<b>3</b>	<b>2</b>	<b>0</b>	<b>28</b>

## PARTICIPANT RECONCILIATION

	Actives	Members Receiving Benefits	Receiving Death Benefits	Receiving Disability Benefits	Vested (Deferred Annuity)	Vested (Due Refund)	Total
Number, prior valuation	27	26	8	1	3	7	72
New Entrants / Rehires	3						3
Vested (Deferred Annuity)							0
Non-Vested / Vested (Due Refund)	(2)					2	0
Refund of Contributions or Transferred Service to Other Fund							0
Hired/Termed Same Year							0
Retired							0
Disabled							0
Death, With Survivor		(1)	1				0
Death, No Survivor		(1)					(1)
Expired Annuities							0
Data Corrections							0
Other							0
Number, current valuation	28	24	9	1	3	9	74

## ACTUARIAL ASSUMPTIONS AND METHODS

Interest Rate 6.75% per year compounded annually, net of investment related expenses.

Mortality Rate

**Active Lives:**

PubS-2010 Employee mortality, unadjusted, with generational improvements with the most recent projection scale (currently Scale MP-2021). 10% of active deaths are assumed to be in the line of duty.

**Inactive Lives:**

PubS-2010 Healthy Retiree mortality, adjusted by a factor of 1.15 for male retirees and unadjusted for female retirees, with generational improvements with the most recent projection scale (currently Scale MP-2021).

**Beneficiaries:**

PubS-2010 Survivor mortality, unadjusted for male beneficiaries and adjusted by a factor of 1.15 for female beneficiaries, with generational improvements with the most recent projection scale (currently Scale MP-2021).

**Disabled Lives:**

PubS-2010 Disabled mortality, adjusted by a factor of 1.08 for male disabled members and unadjusted for female disabled members, with generational improvements with the most recent projection scale (currently Scale MP-2021).

The mortality assumptions sufficiently accommodate anticipated future mortality improvements.

Retirement Age

Rates are based on a 2022 experience study performed for the Illinois Police Officers' Pension Investment Fund.

% Retiring During Year (Tier 1)		% Retiring During Year (Tier 2)	
Age	Rate	Age	Rate
50-54	20%	50-54	5%
55-62	25%	55	40%
63	33%	56-62	25%
64	40%	63	33%
65-69	55%	64	40%
70+	100%	65-69	55%

% Retiring During Year (Tier 1)		% Retiring During Year (Tier 2)	
Age	Rate	Age	Rate
		70+	100%

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Disability Rate

60% of the disabilities are assumed to be in the line of duty. Rates are based on a 2022 experience study performed for the Illinois Police Officers' Pension Investment Fund.

% Becoming Disabled During Year			
Age	Rate	Age	Rate
20	0.000%	45	0.561%
25	0.029%	50	0.675%
30	0.133%	55	0.855%
35	0.247%	60	1.093%
40	0.399%		

---

Termination Rate

Rates are based on a 2022 experience study performed for the Illinois Police Officers' Pension Investment Fund.

% Terminating During Year			
Service	Rate	Service	Rate
0	13.00%	8	3.00%
1	8.00%	9	2.50%
2	7.00%	10	2.25%
3	6.00%	11	2.00%
4	5.00%	12	1.75%
5	4.50%	13	1.50%
6	4.00%	14+	1.25%
7	3.50%		

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Inflation

2.50%.

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Cost-of-Living Adjustment

Tier 1: 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of 1/12 of 3.00% for each full month since benefit commencement upon reaching age 55.

Tier 2: 1.25% per year after the later of attainment of age 60 or first anniversary of retirement.

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Salary Increases

Rates inclusive of inflation. This is based on a 2022 experience study performed for the Illinois Police Officers' Pension Investment Fund.

Salary Scale			
Service	Rate	Service	Rate
0	11.00%	5	6.00%
1	9.50%	6	5.00%
2	8.00%	7-11	4.00%
3	7.50%	12-29	3.75%
4	7.00%	30+	3.50%

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Marital Status

80% of Members are assumed to be married.

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Spouse's Age

Males are assumed to be three years older than females.

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Funding Method

Entry Age Normal Cost Method.

Under this method, the normal cost is the sum of the individual normal costs for all active participants. For an active participant, the normal cost is the participant's normal cost accrual rate, multiplied by the participant's current compensation.

The normal cost accrual rate equals:

- (i) the present value of future benefits for the participant, determined as of the participant's entry age, divided by
- (ii) the present value of the compensation expected to be paid to the participant for each year of the participant's anticipated future service, determined as of the participant's entry age.

In calculating the present value of future compensation, the salary scale is applied both retrospectively and prospectively to estimate compensation in years prior to and subsequent to the valuation year based on the compensation used for the valuation.

The accrued liability is the sum of the individual accrued liabilities for all participants and beneficiaries. A participant's accrued liability equals the present value, at the participant's attained age, of future benefits less the present value at the participant's attained age of the individual normal costs payable in the future.

Under this method, the entry age used for each active participant is

the participant's age at the time he or she would have commenced participation if the plan had always been in existence under current terms, or the age as of which he or she first earns service credits for purposes of benefit accrual under the current terms of the plan.

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Actuarial Asset Method

Investment gains and losses are smoothed over a 5-year period. In the first year, 20% of the gain or loss is recognized. In the second year 40%, in the third year 60%, in the fourth year 80%, and in the fifth year 100% of the gain or loss is recognized. The actuarial investment gain or loss is defined as the actual return on investments minus the actuarial assumed investment return. Actuarial Assets shall not be less than 80% nor greater than 120% of the Market Value of Assets.

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Funding Policy Amortization Method

The UAAL is amortized according to a Level Percentage of Payroll method over an open period of 15 years. The initial amortization amount is 100% of the Accrued Liability less the Actuarial Value of Assets.

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Total Required Contribution

Equal to the Normal Cost plus Administrative Expenses plus an amount sufficient to amortize the Unfunded Accrued Liability as defined by the Funding Policy Amortization Method. The required amount is adjusted for interest according to the timing of contributions during the year.

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Payroll Growth

3.25% per year.

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Administrative Expenses

Expenses paid out of the fund other than investment-related expenses are assumed to be equal to those paid in the previous year.

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## PLAN PROVISIONS

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Article 3 Pension Fund	The Plan is established and administered as prescribed by “Article 3. Police Pension Fund – Municipalities 500,000 and Under” of the Illinois Pension Code.
Plan Administration	<p>The Plan is a single employer defined benefit pension plan administered by a Board of Trustees comprised of:</p> <ul style="list-style-type: none"><li>a.) Two members appointed by the Municipality,</li><li>b.) Two active Members of the Police Department elected by the Membership, and</li><li>c.) One retired Member of the Police Department elected by the Membership.</li></ul>
Credited Service	Complete years of service as a sworn police officer employed by the Municipality.
Normal Retirement Date	<p><b>Tier 1:</b> Age 50 and 20 years of Credited Service.</p> <p><b>Tier 2:</b> Age 55 with 10 years of Credited Service.</p>
Benefit	<p><b>Tier 1:</b> 50% of annual salary attached to rank on last day of service plus 2.50% of annual salary for each year of service over 20 years, up to a maximum of 75% of salary. The minimum monthly benefit is \$1,000 per month.</p> <p><b>Tier 2:</b> 2.50% per year of service times the average salary for the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest prior to retirement times the number of years of service, up to a maximum of 75% of average salary. The minimum monthly benefit is \$1,000 per month.</p> <p>For Tier 2 participants, the salary is capped at a rate of \$106,800 as of 2011, indexed annually at a rate of CPI-U, but not to exceed 3.00%.</p>
Form of Benefit	<p><b>Tier 1:</b> For married retirees, an annuity payable for the life of the Member; upon the death of the member, 100% of the Member’s benefit payable to the spouse until death. For unmarried retirees, the normal form is a Single Life Annuity.</p>

**Tier 2:** Same as above, but with 66 2/3% of benefit continued to spouse.

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Early Retirement  
Date

**Tier 1:** Age 60 and 8 years of Credited Service.

**Tier 2:** Age 50 with 10 years of Credited Service.

Benefit

**Tier 1:** Normal Retirement benefit with no minimum.

**Tier 2:** Normal Retirement benefit reduced 6.00% each year before age 55, with no minimum benefit.

Form of Benefit

Same as Normal Retirement.

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Disability Benefit  
Eligibility

Total and permanent as determined by the Board of Trustees.

Benefit Amount

A maximum of:

- a.) 65% of salary attached to the rank held by Member on last day of service, and;
- b.) The monthly retirement pension that the Member is entitled to receive if he or she retired immediately.

For non-service connected disabilities, a benefit of 50% of salary attached to rank held by Member on last day of service.

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Cost-of-Living Adjustment

**Tier 1:**

Retirees: An annual increase equal to 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of 1/12 of 3.00% for each full month since benefit commencement upon reaching age 55.

Disabled Retirees: An annual increase equal to 3.00% per year of the original benefit amount beginning at age 60. Those that become disabled prior to age 60 receive an increase of 3.00% of the original benefit amount for each year since benefit commencement upon reaching age 60.

**Tier 2:** An annual increase each January 1 equal to 3.00% per year or one-half of the annual unadjusted percentage increase in the consumer price index-u for the 12 months ending with the September preceding each November 1, whichever is less, of the original pension after the attainment of age 60 or first anniversary of pension start date whichever is later.

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Pre-Retirement Death Benefit

Service Incurred

100% of salary attached to rank held by Member on last day of service.

Non-Service Incurred

A maximum of:

- a.) 54% of salary attached to the rank held by Member on last day of service, and;
- b.) The monthly retirement pension earned by the deceased Member at the time of death, regardless of whether death occurs before or after age 50.

For non-service deaths with less than 10 years of service, a refund of member contributions is provided.

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Vesting (Termination)

Vesting Service Requirement

**Tier 1:** 8 years.

**Tier 2:** 10 years.

Non-Vested Benefit

Refund of Member Contributions.

Vested Benefit

Either the termination benefit, payable upon reaching age 60 (55 for Tier 2), provided contributions are not withdrawn, or a refund of member contributions. The termination benefit is 2.50% of annual salary held in the year prior to termination (4-year final average salary for Tier 2) times creditable service.

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Contributions

Employee

9.91% of Salary.

Municipality

Remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability.

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## SUPPLEMENTARY INFORMATION

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### GLOSSARY

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Accrued Benefit	The benefit earned as of a specific date based on the provisions of the plan and the member's age, service, and salary as of that date.
Actuarial Accrued Liability	The portion of the anticipated future benefits allocated to years prior to the valuation date determined according to the plan's Actuarial Cost Method.
Actuarial Value of Assets	The asset value used in the valuation to determine contribution requirements. It represents the plan's Market Value of Assets (see below), with adjustments according to the plan's Actuarial Asset Method. These adjustments produce a "smoothed" value that is likely to be less volatile from year to year than the Market Value of Assets.
Actuarial Assumptions	Assumptions regarding the occurrence of future events affecting plan costs. These assumptions include rates of investment earnings, changes in compensation, rates of mortality, withdrawal, disablement, and retirement as well as statistics related to marriage and family composition.
Actuarial Cost Method	A method of determining the portion of the cost of a plan to be allocated to each year; sometimes referred to as the "actuarial funding method." Each cost method allocates a certain portion of the actuarial present value of benefits between the Actuarial Accrued Liability and future normal costs to ensure the plan is adequately and systematically funded.
Actuarial Gain or Loss	The change in Unfunded Actuarial Accrued Liability resulting from experience different from Actuarial Assumptions. Gains decrease the Unfunded Actuarial Accrued Liability and losses increase the Unfunded Actuarial Accrued Liability.
Actuarial Present Value	The estimated amount of funds required as of a specified date to provide a payment or series of payments in the future. It is

determined by discounting future payments at predetermined rates of interest, and by probabilities of payments between the specified date and the expected date of payment.

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Amortization Payment

The portion of the plan contribution designated to pay interest and reduce the outstanding principal balance of Unfunded Actuarial Accrued Liability. If the amortization payment is less than the accrued interest on the Unfunded Actuarial Accrued Liability the outstanding principal balance will increase.

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Decrements

Events which result in the termination of membership in the system such as retirement, disability, withdrawal, or death.

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Funded Ratio

A measure of the ratio of the plan assets to liabilities of the system. Typically, the assets used in the measure are the Actuarial Value of Assets as determined by the asset valuation method. The Funded Ratio depends not only on the financial strength of the plan but also on the asset valuation method used to determine the assets and on the Actuarial Cost Method used to determine the liabilities.

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Interest Rate

The assumed long-term rate of return on plan assets.

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Market Value of Assets

The fair market value of plan assets as of the valuation date.

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Normal Cost

The portion of the Actuarial Present Value of Benefits allocated to the current year determined according to the plan's Actuarial Cost Method.

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Present Value of Benefits

The single sum value on the valuation date of all future benefits to be paid to current plan participants.

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Projected Annual Payroll

The salary expected for the year after the valuation date, excluding members over the 100% assumed retirement age.

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Projected Benefits

The benefits expected to be paid in the future based on the provisions of the plan and the Actuarial Assumptions. The projected values are based on anticipated future advancement in age and accrual of service as well as increases in salary paid to the participant.

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## DISCUSSION OF RISK

ASOP No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition.

Throughout this report, actuarial results are determined using various actuarial assumptions. These results are based on the premise that all future plan experience will align with the plan's actuarial assumptions; however, there is no guarantee that actual plan experience will align with the plan's assumptions. It is possible that actual plan experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan's funded position.

Below are examples of ways in which plan experience can deviate from assumptions and the potential impact of that deviation. Typically, this results in an actuarial gain or loss representing the current-year financial impact on the plan's unfunded liability of the experience differing from assumptions; this gain or loss is amortized over a period of time determined by the plan's amortization method. When assumptions are selected that adequately reflect plan experience, gains and losses typically offset one another in the long term, resulting in a relatively low impact on the plan's contribution requirements associated with plan experience. When assumptions are too optimistic, losses can accumulate over time and the plan's amortization payment could potentially grow to an unmanageable level.

- **Investment Return:** When the rate of return on the Actuarial Value of Assets falls short of the assumption, this produces a loss representing assumed investment earnings that were not realized. Further, it is unlikely that the plan will experience a scenario that matches the assumed return in each year as capital markets can be volatile from year to year. Therefore, contribution amounts can vary in the future.
- **Salary Increases:** When a plan participant experiences a salary increase that was greater than assumed, this produces a loss representing the cost of an increase in anticipated plan benefits for the participant as compared to the previous year. The total gain or loss associated with salary increases for the plan is the sum of salary gains and losses for all active participants.
- **Payroll Growth:** The plan's payroll growth assumption, if one is used, causes a predictable annual increase in the plan's amortization payment in order to produce an amortization payment that remains constant as a percentage of payroll if all assumptions are realized. If payroll increases less than the plan's payroll growth assumption, the plan's amortization payment can increase significantly as a percentage of payroll even if all assumptions other than the payroll growth assumption are realized.
- **Demographic Assumptions:** Actuarial results take into account various potential events that could happen to a plan participant, such as retirement, termination, disability, and death. Each of these potential events is assigned a liability based on the likelihood of the event and the financial consequence of the event for the plan. Accordingly, actuarial liabilities reflect a blend of financial consequences associated with various possible outcomes (such as retirement at one of various possible ages). Once the outcome is known (e.g., the participant retires) the liability is adjusted to reflect the known outcome. This adjustment produces a gain or loss depending on whether the outcome was more or less favorable than other outcomes that could have occurred.

## IMPACT OF PLAN MATURITY ON RISK

For newer pension plans, most of the participants and associated liabilities are related to active members who have not yet reached retirement age. As pension plans continue in operation and active members reach retirement ages, liabilities begin to shift from being primarily related to active members to being shared amongst active and retired members. Plan maturity is a measure of the extent to which this shift has occurred. It is important to understand that plan maturity can have an impact on risk tolerance and the overall risk characteristics of the plan. For example, closed plans with a large amount of retired liability do not have as long of a time horizon to recover from losses (such as losses on investments due to lower than expected investment returns) as plans where the majority of the liability is attributable to active members. For this reason, less tolerance for investment risk may be warranted for highly mature closed plans with a substantial inactive liability. Similarly, mature closed plans paying substantial retirement benefits resulting in a small positive or net negative cash flow can be more sensitive to near term investment volatility, particularly if the size of the fund is shrinking, which can result in less assets being available for investment in the market.

To assist with determining the maturity of the plan, we have provided some relevant metrics in the table following titled "Plan Maturity Measures and Other Risk Metrics". Highlights of this information are discussed below:

- The Support Ratio, determined as the ratio of active to inactive members, has stayed about the same from January 1, 2022 to January 1, 2025, indicating that the plan's maturity level has not significantly changed during the period.
- The Accrued Liability Ratio, determined as the ratio of the Inactive Accrued Liability, which is the liability associated with members who are no longer employed but are due a benefit from the plan, to the Total Accrued Liability, is 74.8%. With a plan of this maturity, losses due to lower than expected investment returns or demographic factors may result in larger increases in contribution requirements than would be needed for a less mature plan.
- The Funded Ratio, determined as the ratio of the Actuarial Value of Assets to the Total Accrued Liability, has decreased from 80.4% on January 1, 2022 to 77.1% on January 1, 2025.
- The Net Cash Flow Ratio, determined as the ratio of the Net Cash Flow (contributions minus benefit payments and administrative expenses) to the Market Value of Assets, decreased from -2.3% on January 1, 2022 to -3.2% on January 1, 2025. The current Net Cash Flow Ratio of -3.2% indicates contributions are not currently covering the plan's benefit payments and administrative expenses.
- It is important to note that the actuary has identified the risks in this section as the most significant risks based on the characteristics of the plan and the nature of the project, however, it is not an exhaustive list of potential risks that could be considered. Additional advanced modeling, as well as the identification of additional risks, can be provided at the request of the audience addressed on page 2 of this report.

## **LOW DEFAULT RISK OBLIGATION MEASURE**

ASOP No. 4, Measuring Pension Obligations and Determining Pension Plan Costs or Contributions, was revised as of December 2021 to include a "low-default-risk obligation measure" (LDROM). This liability measure is consistent with the determination of the actuarial accrued liability shown in the principal valuation results in terms of member data, plan provisions, and assumptions/methods, including the use of the Entry Age Normal Cost Method, except that the interest rate is tied to low-default-risk fixed income securities. The S&P Municipal Bond 20 Year High Grade Rate Index (daily rate closest to, but not later than, the measurement date) was selected to represent a current market rate of low risk but longer-term investments that could be included in a low-risk asset portfolio. The interest rate used in this valuation was 4.28%, resulting in an LDROM of \$72,199,207. The LDROM should not be considered the "correct" liability measurement; it simply shows a possible outcome if the Board elected to hold a very low risk asset portfolio. The Board actually invests the pension plan's contributions in a diversified portfolio of stocks and bonds and other investments with the objective of maximizing investment returns at a reasonable level of risk. Consequently, the difference between the plan's Actuarial Accrued Liability disclosed earlier in this section and the LDROM can be thought of as representing the expected taxpayer savings from investing in the plan's diversified portfolio compared to investing only in high quality bonds.

The actuarial valuation reports the funded status and develops contributions based on the expected return of the plan's investment portfolio. If instead, the plan switched to investing exclusively in high quality bonds, the LDROM illustrates that reported funded status would be lower (which also implies that the Actuarially Determined Contributions would be higher), perhaps significantly. Unnecessarily high contribution requirements in the near term may not be affordable and could imperil plan sustainability and benefit security.

## PLAN MATURITY MEASURES AND OTHER RISK METRICS

	1/1/2025	1/1/2024	1/1/2023	1/1/2022
<b>SUPPORT RATIO</b>				
Total Actives	28	27	26	26
Total Inactives <sup>1</sup>	37	38	37	35
Actives / Inactives <sup>1</sup>	75.7%	71.1%	70.3%	74.3%
<b>ASSET VOLATILITY RATIO</b>				
Market Value of Assets (MVA)	39,429,609	37,069,689	34,040,160	41,249,632
Total Annual Payroll	3,349,824	3,081,558	2,867,119	2,825,200
MVA / Total Annual Payroll	1,177.1%	1,203.0%	1,187.3%	1,460.1%
<b>ACCRUED LIABILITY (AL) RATIO</b>				
Inactive Accrued Liability	39,097,268	39,678,963	36,244,331	33,166,096
Total Accrued Liability (EAN)	52,302,136	51,574,684	48,213,229	46,470,246
Inactive AL / Total AL	74.8%	76.9%	75.2%	71.4%
<b>FUNDED RATIO</b>				
Actuarial Value of Assets (AVA)	40,347,285	39,086,695	38,215,059	37,368,403
Total Accrued Liability (EAN)	52,302,136	51,574,684	48,213,229	46,470,246
AVA / Total Accrued Liability (EAN)	77.1%	75.8%	79.3%	80.4%
<b>NET CASH FLOW RATIO</b>				
Net Cash Flow <sup>2</sup>	(1,257,114)	(1,454,782)	(1,137,989)	(964,687)
Market Value of Assets (MVA)	39,429,609	37,069,689	34,040,160	41,249,632
Ratio	(3.2)%	(3.9)%	(3.3)%	(2.3)%

<sup>1</sup> Excludes terminated participants awaiting a refund of member contributions.

<sup>2</sup> Determined as total contributions minus benefit payments and administrative expenses.

## STATUTORY MINIMUM REQUIRED CONTRIBUTION

Contribution requirements shown on this page are calculated according to statutory minimum funding requirements of the Illinois Pension Code. We do not believe this method is sufficient to fund future benefits; as such, we recommend funding according to the contributions developed in the Contribution Requirements section of this report.

Valuation Date	1/1/2025	1/1/2024
Applicable to Fiscal Year Ending	12/31/2026	12/31/2025
<b>UNFUNDED ACTUARIAL ACCRUED LIABILITY</b>		
Actuarial Accrued Liability (PUC)	\$ 50,839,020	\$ 50,189,475
Actuarial Value of Assets	40,347,285	39,086,695
Unfunded Actuarial Accrued Liability (UAAL)	<u>10,491,735</u>	<u>11,102,780</u>
UAAL Subject to Amortization	5,407,833	6,083,833
<b>CALCULATION OF MINIMUM REQUIRED CONTRIBUTION<sup>1</sup></b>		
Normal Cost	\$ 822,709	\$ 760,181
% of Total Annual Payroll	24.6%	24.7%
Administrative Expenses	53,949	31,388
% of Total Annual Payroll	1.6%	1.0%
UAAL Amortization Payment	457,867	492,201
% of Total Annual Payroll	<u>13.7%</u>	<u>16.0%</u>
Total Required Contribution	\$ 1,334,525	\$ 1,283,770
% of Total Annual Payroll	39.9%	41.7%
Expected Member Contributions	(331,968)	(305,382)
% of Total Annual Payroll	<u>(9.9)%</u>	<u>(9.9)%</u>
Expected Village Contribution	\$ 1,002,557	\$ 978,388
% of Total Annual Payroll	30.0%	31.8%

### ASSUMPTIONS AND METHODS

Actuarial Cost Method	Projected Unit Credit
Amortization Method	90% Funding by 2040
Payroll Growth Assumption	3.25%

All other assumptions and methods are as described in the Actuarial Assumptions and Methods section.

<sup>1</sup> Contributions developed as of 1/1/2025 displayed above have been adjusted to account for assumed interest.